

## Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 INR-07 IO-13 JUSE-00 NSAE-00  
SNM-02 TRSE-00 USIA-15 NSC-05 OES-06 OMB-01 AID-05  
FSI-03 IGA-02 /072 W  
-----261947Z 054380 /47

R 261720Z JAN 77  
FM AMEMBASSY BONN  
TO SECSTATE WASHDC 5073  
INFO DEA WASHDC  
AMEMBASSY PARIS  
AMCONSUL FRANKFURT  
AMCONSUL MUNICH  
AMCONSUL HAMBURG

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POSTS FOR DEA; STATE FOR S/NM, ATT TRI, WASHDC DEA  
HQS ENOM FROM SAIC CASH

E.O. 11652: N/A  
TAGS: SNAR, GW  
SUBJECT: NARCOTICS TRAINING FACILITIES

REF.: STATE 284346 (R 190135Z NOV 76)

1. THE QUESTIONS IN PARAGRAPH 5 REFTEL ARE ANSWERED  
IN PARAGRAPH 7 BELOW. PARAGRAPHS 2 - 6 PROVIDE BACK-  
GROUND INFORMATION. US CUSTOMS ATTACHE BONN CONCURS  
WITH INFORMATION CONTAINED HEREIN AND HAS  
PROVIDED INPUT TO SAME.

2. EMBASSY BONN IS IN AGREEMENT WITH TRAINING  
OBJECTIVES AS OUTLINED IN REFTEL, PLACING FUTURE  
EMPHASIS ON THE TRAINING OF SUPERVISORY INSTRUCTORS,  
IN ORDER TO DEVELOP THE CAPABILITY OF HOST COUNTRY  
INSTRUCTION PROGRAMS, IN NARCOTIC INVESTIGATIVE  
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PRACTICE AND PROCEDURES. EMBASSY ALSO NOTES WITH  
PLEASURE THAT PREVIOUS TRAINING COURSES THAT HAVE  
BEEN GIVEN BY BOTH DEA AND US CUSTOMS TRAINING TEAMS  
HAVE BEEN VERY BENEFICIAL IN FRG. AT PRESENT TIME,  
THE LIMITED NUMBER OF NARCOTIC COURSES TAUGHT IN  
VARIOUS POLICE ACADEMIES OFTEN CONTINUE TO FOLLOW  
CONTENT AND LESSON PLANS PREVIOUSLY PRESENTED BY DEA

AND CUSTOMS TRAINING TEAMS. IN MANY SCHOOLS THE DEA/US CUSTOMS PLANS ARE BEING FOLLOWED VERBATIM WITH SOME ADDITIONAL INPUT BEARING ON A LOCAL SPECIFIC ABUSE PROBLEM.

3. IT SHOULD BE NOTED, HOWEVER, THAT IN THE 10 GERMAN STATES THE TRAINING SCHOOLS AND ACADEMIES ARE UNDER THE DIRECTION OF THE VARIOUS STATE MINISTRIES OF THE INTERIOR, AND CURRICULUM ITEMS VARY AS DOES EMPHASIS ON PARTICULAR INDIGENOUS POLICE PROBLEMS. ONE SUBJECT THAT IS NOT CURRENTLY A BASIC ITEM OF TRAINING IS NARCOTICS. WHEN A POLICEMAN RECEIVES HIS FIRST YEAR OF BASIC TRAINING HE DOES NOT NOW RECEIVE A BLOCK OF INSTRUCTION SPECIFICALLY ON NARCOTIC RECOGNITION, IDENTIFICATION OR INVESTIGATIVE TECHNIQUES, ETC. IN MANY INSTANCES THE NARCOTIC SECTION OF THE PARTICULAR POLICE DEPARTMENT MAY, AT AN IN-HOUSE TRAINING SECTION, ON AN AD HOC BASIS, GIVE SUCH INSTRUCTION TO UNIFORMED OFFICERS, BUT THIS IS NOT STANDARD FARE. NORMALLY, AFTER THE FIRST YEAR OF SCHOOL-TYPE TRAINING, THE OFFICER WILL BEGIN THREE YEARS OF TRAINING CONSISTING OF BOTH FORMAL AND ON-THE-JOB TRAINING. DURING THIS TIME THE OFFICER WILL ROTATE (OFTEN ON A QUARTERLY BASIS) THROUGH ALL OF THE POLICE SECTIONS, I.E. ROBBERY, THEFT, MURDER ET AL. INCLUDED IN THIS ROTATION WILL BE A TIME PERIOD DURING WHICH THE OFFICER IS ASSIGNED TO THE NARCOTIC SECTION. THERE HE/SHE WILL LEARN THE WORK OF THIS SQUAD FROM OFFICERS ON ASSIGNMENT TO THE NARCOTIC SQUAD. IN MANY CITIES

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AND STATES THERE IS THE REQUIREMENT THAT OFFICERS WORKING IN THE NARCOTIC SQUAD ATTEND A TWO-WEEK COURSE, USUALLY CONDUCTED AT THE STATE POLICE ACADEMY, PRIOR TO BEGINNING WORK ON THIS IMPORTANT ASSIGNMENT. IT IS THESE COURSES THAT MOST OFTEN MAKE USE OF PREVIOUSLY PROVIDED DEA/CUSTOMS TRAINING AS NOTED IN PARA 2 SUPRA.

4. INSTRUCTORS FOR SUCH COURSES ARE USUALLY DRAWN FROM THE VARIOUS POLICE DEPARTMENTS UTILIZING THE MOST EXPERIENCED AND MOST KNOWLEDGABLE OFFICERS AVAILABLE. THEREFORE, IT IS EVIDENT THAT THERE EXIST NO PERMANENT CADRES, IN RESIDENCE AT THE STATE POLICE ACADEMIES, SPECIFICALLY DEVOTED TO NARCOTICS INSTRUCTION. FURTHERMORE, "PERMANENT" INSTRUCTORS AT THE POLICE ACADEMIES ARE ALSO DRAWN FROM THE CITY, STATE, AND FEDERAL POLICE, SERVING AS INSTRUCTORS FOR A PERIOD OF TWO YEARS. AT THE END OF THIS TIME THESE OFFICERS NORMALLY RETURN TO A POLICE FORCE AT CITY,

STATE OR FEDERAL LEVEL.

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5. THE WEST GERMAN FEDERAL POLICE (BKA) NARCOTIC SECTION IS A RELATIVELY NEW ENTITY. THIS UNIT IS EXPANDING IN ALL FACETS OF NARCOTIC ENFORCEMENT AND IS AN EXTREMELY PERCEPTIVE ORGANIZATION. OFFICIAL COMMENTS BY THE DIRECTOR OF THIS SECTION HAVE REVEALED THAT THERE IS A REALIZED NEED FOR A CENTRALIZED NARCOTIC TRAINING PROGRAM AND THAT THIS IS A FUTURE OBJECTIVE. GERMAN POLICE NOTE, HOWEVER, THAT PRIOR TO 1969, THERE WAS ALMOST NO GERMAN NARCOTIC PROBLEM. THEREFORE, THEY REALIZE THAT THERE IS MUCH TO BE GAINED IN KEEPING UP WITH INTER ALIA NARCOTIC TRAINING, NARCOTIC INVESTIGATIVE METHODS, UNDERCOVER WORK, ETC. THE FEDERAL AUTHORITIES WILL NO DOUBT CONTINUE ON THIS PROPOSED COURSE. IT SHOULD BE NOTED THAT EVEN WITH THE FEDERAL LEVEL NARCOTIC ENFORCEMENT PROGRAM IN OPERATION, THERE ARE NO CAREER NARCOTIC OFFICERS IN THE FEDERAL REPUBLIC.

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6. AT THE PRESENT TIME IT IS INTERESTING TO NOTE THAT ALL FEDERAL TRAINING PROGRAMS MUST BE APPROVED BY THE PERMANENT WORKING GROUP - NARCOTICS (UNDER THE DIRECTION OF FEDERAL AND STATE MINISTRIES OF THE INTERIOR). THE MISSION SPECIFICALLY NOTES THAT THE DEA COUNTRY ATTACHE AND THE US CUSTOMS ATTACHE ARE PERMANENT MEMBERS OF THIS BODY. USING DEA AND CUSTOMS INPUT TO THIS GROUP THE MISSION PLANS TO CONTINUE TO URGE THE CREATION OF STANDARD TRAINING PROGRAMS, THROUGHOUT ALL LEVELS OF POLICE INSTRUCTION, SPECIFICALLY AIMED AT NARCOTIC ENFORCEMENT. TO THIS END DEA AGENTS ON SPECIFIC REQUEST DO A LIMITED AMOUNT OF IN-COUNTRY INSTRUCTION IN NARCOTICS CONTROL TECHNIQUES DURING SPECIAL POLICE TRAINING COURSES.

7. THE FOLLOWING ANSWERS ARE KEYED TO THE QUESTIONS IN PARAGRAPH 5 REFTEL.

A. Q: DO HOST GOVERNMENT AGENCIES AND ORGANIZATIONS CONCERNED WITH NARCOTICS CONTROL, HAVE A NARCOTICS TRAINING PROGRAM PER SE? A: NO. AN INTEGRATED NARCOTICS TRAINING PROGRAM FOR ALL AGENCIES AND ORGANIZATIONS CONCERNED, DOES NOT EXIST.

B. Q: DO THESE AGENCIES PROVIDE NARCOTICS TRAINING AS PART OF OTHER LAW ENFORCEMENT TRAINING PROGRAMS ETC.? A: YES, TO A LIMITED EXENT. SEE PARA 3 SUPRA.

C. Q: WHAT GENERAL LAW ENFORCEMENT TRAINING FACILITIES EXIST? A: TRAINING FACILITIES EXIST AT CITY, STATE AND FEDERAL LEVEL. PHYSICAL PLANTS ARE OFTEN MODERN AND SOPHISTICATED AND ARE EQUIVALENT TO US FACILITIES. CITY, REGIONAL AND STATE POLICE TRAINING SCHOOLS ARE TOO NUMEROUS TO LIST. ADVANCED MANAGERIAL TRAINING FOR OFFICERS WITH BETWEEN 7 AND 15 YEARS EXPERIENCE IS CONDUCTED AT A NATIONAL ACADEMY IN HILTRUP, GERMANY.

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D. Q: WHAT TRAINING HAVE INSTRUCTORS OF THESE FACILITIES HAD AND WHAT ARE THEIR CAPABILITIES FOR NARCOTIC INSTRUCTION? MOST INSTRUCTORS SELECTED TO GIVE NARCOTICS INSTRUCTION HAVE RECEIVED BASIC INVESTIGATIVE TRAINING AND COME TO THE RESPECTIVE SCHOOLS AFTER HAVING SERVED FOR A PERIOD OF 2 - 4 YEARS IN A NARCOTIC SQUAD, USUALLY AT A MID-LEVEL MANAGEMENT POSITION. FREQUENTLY THOSE OFFICERS HAVE ATTENDED USG SPONSORED

INSTRUCTION COURSES OR HAVE ATTENDED SEMINARS  
SPONSORED BY INTERPOL OR OTHER SIMILAR LAW ENFORCEMENT  
ENTITIES.

E. Q: WHAT NARCOTICS TRAINING HAS BEEN PROVIDED TO  
THEM WITHIN THE LAST THREE YEARS? A: DEA TRAINING  
SCHOOLS HAVE NEVER BEEN CENTRALLY ADMINISTERED OUT OF  
BONN, THEREFORE, NO MASTER LIST OF TRAINING RECEIVED BY  
GERMAN OFFICERS IS AVAILABLE AT POST. HEADQUARTERS  
DEA NATIONAL TRAINING INSTITUTE COULD PROVIDE EXACT  
FIGURES. US CUSTOMS SCHOOLS ARE AS FOLLOWS:

1. SENIOR LEVEL OBSERVATION PROGRAM, US CUSTOMS CCINC  
PROGRAM, MAY 17 - JUNE 1, 1976, ATTENDED BY GERMAN  
CUSTOMS ASSISTANT COMMISSIONER FOR INVESTIGATIONS.
2. IN-COUNTRY US CUSTOMS BASIC COURSE ON DRUG INTER-  
DICTION. TWO COURSES EACH OF TWO WEEKS DURATION WERE  
TAUGHT FROM APRIL 20, - MAY 12, 1976 AT GERMAN  
CUSTOMS TRAINING FACILITY RATZEBURG, GERMANY.
3. THIS  
SAME TWO WEEK SERIES COURSE WAS TAUGHT IN TROISDORF,  
GERMANY, BY US CUSTOMS FROM JUNE 2, 1975 TO JUNE 27,  
1975.
4. CUSTOMS MID-MANAGEMENT COURSE TAUGHT IN US  
FROM JANUARY 13 TO FEBRUARY 14, 1975 - TWO CUSTOMS  
OFFICERS ATTENDED.
5. ONE-DAY NARCOTIC DETECTION DOG

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R 261720Z JAN 77  
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INFO DEA WASHDC  
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AMCONSUL HAMBURG

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SEMINAR GIVEN BY US CUSTOMS IN FRANKFURT ON DECEMBER 6, 1974.

F. Q: WHAT ARE THE AVAILABLE MEASURABLE RESULTS OF LOCAL TRAINING. SEE ALSO PARA 2 SUPRA. THE BEST ASSESSMENT IS AN OVERALL UP-GRADING OF TRAINING FROM A ZERO LEVEL TO THE PRESENT LEVEL AND THE INITIATION OF AN AWARENESS ON THE PART OF THE HOST COUNTRY GOVERNMENT OF THE NEED FOR TRAINING IN THIS FIELD. SPECIFIC ARRESTS AND SEIZURES ARE DIFFICULT TO ENUMERATE. A SEPTEMBER 1976 SEIZURE OF 10 KILOGRAMS OF HEROIN AT A SMALL BORDER STATION IN NORTHERN GERMANY MANNED BY TWO CUSTOMS OFFICERS IS INDICATIVE OF THE VALUE OF TRAINING ON METHODS OF CONCEALMENT AND MODUS OPERANDI. THE OFFICER MAKING THE SEIZURE HAD RECEIVED GERMAN TRAINING ON ROUTES AND METHODOLOGIES AND HIS CURIOSITY SO INSTILLED LED TO THIS PARTICULAR ARREST.

G. Q: WOULD HOST COUNTRY ACCEPT A PROGRAM TO DEVELOP ITS OWN NARCOTICS ENFORCEMENT TRAINING PROGRAMS AS UNCLASSIFIED

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OUTLINED? A. MISSION APPROACH TO THIS OBJECTIVE IS DISCUSSED IN PARA 6 SUPRA. GERMAN APPROACH THROUGH PERMANENT WORKING GROUP WOULD BE BEST FORUM. EMBASSY BELIEVES THAT STRONG GERMAN INDEPENDENCE MUST BE CONSIDERED HERE. PREVIOUS SUGGESTIONS ON WHAT AND HOW NARCOTICS TRAINING SHOULD BE ADDED TO TRAINING PROGRAMS HAVE BEEN POLITELY RECEIVED AND NOTED. THERE SEEMS TO EXIST THE IDEA THAT GERMAN TRAINING PROGRAMS ARE ADEQUATE AND WILL BE ADDED TO IN DUE COURSE AS THE HOST COUNTRY PERCEIVES SUCH A NEED. CURRENTLY INSTRUCTOR DEVELOPMENT COURSE FOR TRAINING IN US HAS DEVELOPED SOME VERY GOOD CANDIDATES BUT NOT AS HIGH A DEGREE OF INTEREST AS WAS EXPECTED. DIRECTOR OF CUSTOMS WAS VERY INTERESTED IN SENDING A CANDIDATE TO A FUTURE SCHOOL, BUT INFORMED EMBASSY THAT AT THE MOMENT OTHER PRIORITIES HAD TO BE CONSIDERED.

H. Q: WHAT ARE MISSION RECOMMENDATIONS AS BEST APPROACH. A: THIS ISSUE DISCUSSED THROUGHOUT. SEE QUESTION G.

I. Q: WHAT IS FEASIBILITY, PROBABILITY AND CAPABILITY OF HOST COUNTRY CONDUCTING REGIONAL TRAINING?

A: FUTURE FEASIBILITY IS EXCELLENT. GERMAN POLICE HAVE EXISTING TRAINING PROGRAM IN AFGHANISTAN PER UN AGREEMENT AND ALSO ARE ENGAGED IN TRAINING POLICE FROM MIDDLE EAST COUNTRIES, I.E. EGYPT. IF PERMANENT NARCOTIC TRAINING PROGRAM WAS ESTABLISHED IT IS FELT THAT GERMANS WOULD QUICKLY TAKE THE INITIATIVE AND BEGIN A REGIONAL TRAINING PROGRAM FOR INTERESTED NEIGHBORING COUNTRIES.

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## Message Attributes

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